

National Drug Control Budget

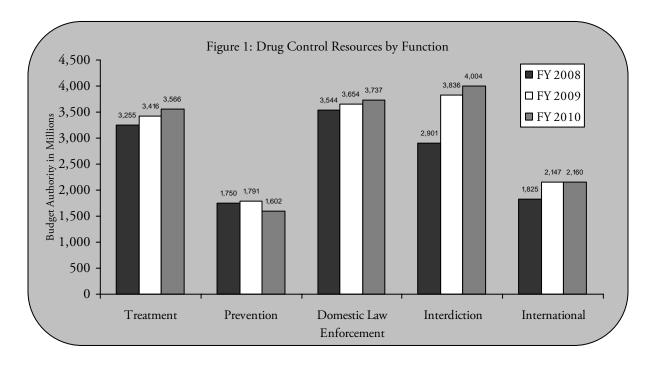
FY2010 Funding Highlights

May 2009

FY 2010 Drug Control Program Highlights

The consolidated drug control budget identifies resources and performance indicators for programs within the Executive Branch that are integral to the President's drug control policy. The Administration's plan for reducing drug use and availability is based around four major policy areas: (1) Substance Abuse Prevention, (2) Substance Abuse Treatment, (3) Domestic Law Enforcement; and (4) Interdiction and International Counterdrug Support. In Fiscal Year 2010, the President requests \$15.1 billion in support of these key policy areas, which is an increase of \$224.3 million or 1.5 percent over the FY 2009 enacted level of \$14.8 billion.

The drug control programs of the Departments of Education, Health and Human Services, Interior, Small Business Administration, and Veterans Affairs principally focus on demand reduction activities such as substance abuse prevention and treatment. The Departments of Defense, Homeland Security, Justice, State, Transportation and Treasury are involved in supply reduction operations such as domestic law enforcement and interdiction and international counterdrug support. The Office of National Drug Control Policy conducts activities in both areas. Each agency is an important partner in the drug control mission.



The consolidated drug control budget details agency resources by function. Functions categorize the activities of agencies into common drug control areas. Figure 1 details funding by function.

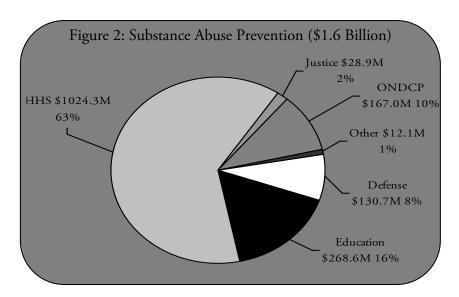
Substance Abuse Prevention

Federal resources totaling \$1.6 billion (Figure 2) support a variety of education and outreach programs aimed at preventing the initiation of drug use. Some noteworthy prevention efforts include the Department of Education's new Improving School Culture and Climate Initiative, and the Office of National Drug Control Policy's (ONDCP) Drug-Free Communities and National Youth Anti-Drug Media Campaign. The Department of Health and Human Services contributes the largest share of resources for prevention activities through the Substance Abuse and Mental Health Services Administration and National Institute on Drug Abuse.

Safe and Drug-Free Schools and Communities (SDFSC) National Programs

Department of Education: \$238.6 million (Reflects \$101.6 million increase over FY 2009)

SDFSC National Programs funds a variety of drug and violence prevention activities, primarily through grants to local educational agencies (LEAs), to help support schools in fostering safe, secure, and drug-free learning environments for students. The budget includes \$100.0 million for a new initiative, Improving School Culture and Climate, to support new approaches to assisting schools in fostering a safe, secure, and drug-free learning environment, particularly by using approaches designed to change school culture and climate. This initiative will fund a range of activities, including new and innovative ways for dealing with problem behaviors, such as drug use; forging partnerships among schools, law enforcement, juvenile justice, community colleges, and community-based groups to provide a comprehensive, cross-system approach to addressing these problems; and implementing prevention and early intervention programs that target crime, including the sale and distribution of illicit substances.



SDFSC State Grants

Department of Education: \$0 million

(Reflects \$294.8 million decrease from FY 2009)

SDFSC State Grants program funds were allocated by formula to states and territories. The budget proposes to terminate funding the program because reviews by an independent evaluator and by a

statutory advisory committee have demonstrated that this program is poorly designed. A 2001 study from the RAND Drug Policy Research Center concluded that the structure of the program is "profoundly flawed." The program does not focus on the schools most in need and the thin distribution of funding prevents many local administrators from designing and implementing meaningful interventions. In 2007, the SDFSC Advisory Committee affirmed the RAND findings and also echoed many of the recommendations of the RAND study, such as recommending that the Federal Government provide competitive grants to concentrate a greater amount of funding to school districts with a demonstrated need. The Administration proposes instead to redirect some of the program's funds to provide an increase for SDFSC National Programs' proposed new competitive grant initiative, Improving School Culture and Climate, which is better structured to support targeted, high-quality interventions.

Drug-Free Communities

Office of National Drug Control Policy: \$90.0 million (Reflects no change from FY 2009)

Local leaders are in the best position to understand the drug problem affecting their communities. In recognition of this, the Drug-Free Communities (DFC) program provides up to \$125,000 per year in grant funding to local drug-free coalitions to develop plans that combat substance abuse problems. Each grantee is required to match 100 percent of its grant award with non-Federal funds or in-kind support. The FY 2010 budget will support over 750 Drug-Free Communities grants across the country.

Media Campaign

Office of National Drug Control Policy: \$70.0 million (Reflects no change from FY 2009)

The Campaign utilizes media channels such as paid advertising, interactive media, and public information to educate and motivate youth to develop anti-drug beliefs and behaviors, and encourage adults to play a more effective role in keeping youth drug-free. Funding (providing for television, radio, newspaper, Internet, and non-traditional advertising) will enable the Media Campaign to address emerging drug issues among youth, such as prescription and over-the-counter drug abuse.

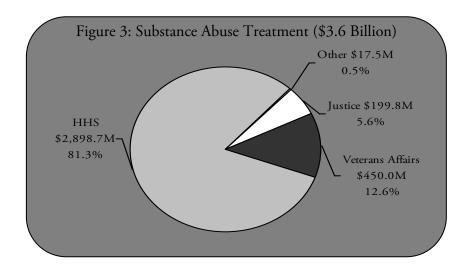
Substance Abuse Treatment

The Budget dedicates more than \$3.6 billion (Figure 3) in Federal funds to substance treatment and intervention efforts in FY 2010. This represents an increase of \$150.1 million over the FY 2009 level. The Department of Health and Human Services (HHS) supports the majority of the Federal government's efforts to help drug users in need. Key HHS drug intervention and treatment programs include Screening, Brief Intervention, Referral, and Treatment (SBIRT); Access to Recovery; Adult, Juvenile, and Family Drug Courts; and prisoner re-entry services. The Department of Justice offers a myriad of treatment services, and the Department of Veterans Affairs provides critical treatment services to veterans who have been diagnosed as having a substance abuse disorder.

Screening, Brief Intervention, Referral, and Treatment (SBIRT)

Department of Health and Human Services: \$29.1 million (Reflects no change from FY 2009)

The SBIRT grant program uses cooperative agreements to expand and enhance a state or Tribal Organization's continuum of care by adding screening, brief intervention, referral, and treatment services within general medical settings. In addition, by providing consistent linkages with the specialty treatment system, the SBIRT approach results in systems and policy changes that increase substance abuse treatment access in both the generalist and specialist sectors. The budget proposal will ensure continuation of all existing State grants, Medical Residency grants, and associated evaluation and technical assistance contracts.



Healthcare Common Procedure Coding System

Department of Health and Human Services: \$240.0 million (Reflects \$20.0 million increase over FY2009)

The Administration has continued to encourage States to adopt the use of two Healthcare Common Procedure Coding System (HCPCS) codes that are available to health care providers and States for alcohol & drug screening and brief intervention. Further expanding this valuable tool to a range of medical settings will enable clinicians to screen more patients for substance abuse disorders, prevent use and treat individuals, and ultimately reduce the burden of addictive disorders on the Nation,

communities, and families. As of April 2009, 14 States have adopted the codes. The FY 2010 budget assumes this will grow to 20 States by the end of FY 2010.

Access to Recovery

Department of Health and Human Services: \$99.0 million (Reflects no change from FY 2009)

The Access to Recovery (ATR) program seeks to expand access to substance abuse treatment and recovery support services, including those that are faith-based. ATR allows individuals to tailor treatment services to best meet their needs, such as including services supplied by faith-based or community-based organizations or focusing on methamphetamine abuse treatment. In FY 2010, the budget supports a new Request for Applications (RFA) for a third cohort (approximately 26 new grants). Individuals who abuse methamphetamine will be included as a priority population in the RFA for the FY 2010 ATR cohort.

Adult, Juvenile, and Family Drug Courts

Department of Health and Human Services: \$58.9 million (Reflects \$35M increase over FY 2009)

The Adult, Juvenile, and Family Drug Courts program awards grants to treatment providers and court systems to supply drug court participants with treatment services, including case management and program coordination. Funding is designed to close gaps in the treatment continuum. The budget proposal will fund approximately 100 new grants.

Prisoner Re-entry

Department of Health and Human Services: \$23.2 million (Reflects \$15.0 million increase over FY 2009)

Over the past decade, awareness of the need for a continuing care system for juvenile and adult offenders has grown, as States and local communities struggle with an increasing number of these individuals returning to the community after release from correctional confinement. In FY 2010, the budget will support an additional cohort of offender re-entry grants that will provide substance abuse treatment and recovery support services to adult and juvenile offenders returning to society from incarceration. Approximately 29 new grants are expected to be awarded.

Alcohol and Substance Abuse

Department of Health and Human Services: \$95.4 million (Reflects \$5.2 million increase over FY2009)

The Indian Health Service (IHS), an agency within the Department of Health and Human Services, is responsible for providing Federal health services to American Indians and Alaska Natives. IHS supports substance abuse treatment and prevention services as part of this mission. The FY 2010 Budget includes increases for Community Rehabilitation and Aftercare, Regional Treatment Centers, and prevention and treatment of methamphetamine abuse.

Drug, Mental Health and Problem-Solving Courts Program

Department of Justice: \$59.0 million (Reflects \$9.0 million increase over FY 2009)

The Department of Justice's Drug Court Program has been incorporated into the new Drug, Mental Health, and Problem-Solving Courts Program. The program provides alternatives to incarceration for non-violent drug and other offenders by using the coercive power of the court to induce abstinence and modified behavior with a combination of escalating sanctions, mandatory drug testing, treatment, and strong aftercare programs. (In comparison to the HHS drug courts program, which provides funding for treatment services, the Justice program typically provides funding to establish and or enhance the operations of drug courts itself.)

Second Chance Act

Department of Justice: \$30.0 million (Reflects \$30.0 million increase over FY 2009)

The President's budget is proposing a significant increase for services authorized under the Second Chance Act. A key focus of the Act is to decrease drug-related criminal recidivism and address offenders returning to their communities to commit new crimes. Many individuals convicted of drug-related crimes have substance abuse problems which, if left untreated, will likely lead to relapsing to drug abuse and returning to criminal behavior. To improve offender re-entry services, the budget will support grants that will be used for juvenile and adult offenders reentering the community with drug and alcohol testing and assessment for treatment, as well as for family-based substance abuse treatment programs as alternatives to incarceration for non-violent parent drug offenders. The budget also supports grants to State, Tribal, and local prosecutors to develop, implement, or expand qualified drug treatment programs that offer alternatives to imprisonment. Also, competitive grants will be available to States to improve the provision of drug treatment to offenders in prisons, jails, and juvenile facilities.

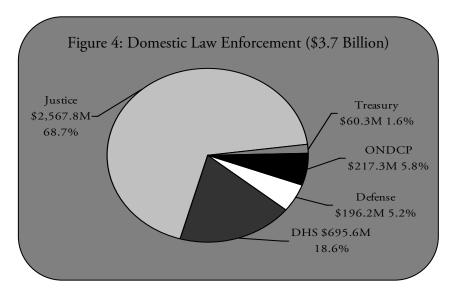
Residential Substance Abuse Treatment (RSAT)

Department of Justice: \$30.0 million (Reflects \$20.0 million increase over FY 2009)

The President's budget will ensure State prisoners have adequate treatment services so they may become drug-free and learn the skills needed to sustain themselves upon return to the community. To assist States and local units of government, the budget proposes an expansion for the RSAT program.

Domestic Law Enforcement

Nearly \$3.7 billion (Figure 4) in Federal resources support domestic law enforcement efforts, an increase of \$83.3 million over the FY 2009 level. The Departments of Justice, Homeland Security, and Treasury, with support from the Department of Defense's National Guard, provide key law enforcement and support to State and local law enforcement agencies.



Southwest Border Enforcement

Narcotics smuggling in the Southwest border (SWB) region is a significant vulnerability to U.S. security that requires increased national-level attention and unity of effort. To enhance national security by protecting the American people, economy, and way of life from the corrosive effects of illegal drug smuggling across the Southwest border, the Administration is directing the coordination and facilitation of U.S. Government counterdrug and border security initiatives to achieve a comprehensive national effort involving Federal, state, local, and private sector entities. Enhanced funding in the FY 2010 Budget to combat drug trafficking on the SWB includes:

Department of Justice: \$33.0 million

Drug Enforcement Administration (DEA): \$24.1 million

DEA's FY 2010 request funds 128 positions (including 70 domestic Special Agents and 25 Intelligence Analysts) to prevent the flow of drugs across our SWB. Positions concentrated in the SWB will enable DEA to carry out well-planned and coordinated enforcement operations in arrival zone areas.

Organized Crime and Drug Enforcement Task Forces (OCDETF): \$8.9 million

The OCDETF Program seeks to fully dismantle those drug trafficking and money laundering organizations having the most significant impact on the U.S. In addition, OCDETF is devoting resources to attacking the Gatekeepers, those collecting fees to facilitate the movement of all types of contraband from Mexico into the U.S.

Department of Homeland Security: \$54.0 million (\$34.5 million drug-related)

Immigration and Customs Enforcement (ICE): \$27.9 million

ICE's plans include increasing enforcement staffing to combat a wide variety of illegal activities threatening the Southwest border, improving cooperative efforts with the Mexican government, reinforcing intelligence operations in the region, and establishing another Border Violence Intelligence Cell to collect, analyze, and disseminate vital information to the field and the intelligence community.

Customs and Border Patrol (CBP): \$26.1 million (\$6.6 million drug-related)

As a part of the "Combating Southbound Firearms and Currency Smuggling" initiative, CBP requests \$10.0 million (\$3.0 million drug-related) to expand CBP's License Plate Reader Program to 58 outbound lanes on the southern border at the ports of entry. An additional \$16.1 million (\$3.6 million drug-related) is requested to hire CBP officers, Border Patrol agents and support staff for this initiative that will also be dedicated to the outbound program and be deployed at and between the ports of entry.

National Drug Intelligence Center

Department of Justice: \$44.0 million

In FY2010, funds budgeted for the National Drug Intelligence Center (NDIC) moves from the intelligence community to the Department of Justice. The mission of NDIC is to provide strategic drug-related intelligence, document and computer exploitation support, and training assistance to drug control, public health, law enforcement, and intelligence communities of the United States in order to reduce the adverse effects of drug trafficking, drug abuse, and other drug-related criminal activity.

Interdiction and International Counterdrug Support

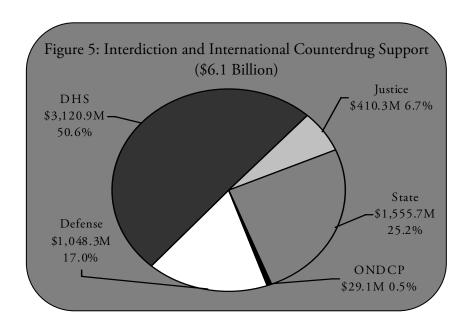
Over \$6.1 billion (Figure 5) in Federal resources support programs to disrupt the flow of illicit drugs into the United States, and provide support to partner nations. This represents an increase of \$180.6 million over the FY 2009 level. The Department of Homeland Security provides the necessary assets and personnel to interdict drugs along the Nation's borders. These drug control efforts are complemented by detection and monitoring efforts of the Department of Defense and partner nation support, eradication, and alternative development programs sponsored by the Department of State.

Mexico

Department of State: \$432.3 million

(Reflects \$109.2 million increase over FY 2009 (including requested FY 2009 supplemental funding))

The FY 2010 Budget will support continued counternarcotics, law enforcement and demand reduction programs to advance the shorter-term goal of dismantling drug trafficking and other criminal organizations, and the longer-term goal of strengthening Mexico's law enforcement institutions and expanding their capacity to attack and deter crime affecting the United States. Funds will enhance Mexico's forensics, surveillance, and data collection and analysis capabilities; help develop a secure communications network for national security agencies; provide aviation assets and non-intrusive inspection equipment for land and maritime interdiction; and support the creation of a national network for demand reduction programs.



Afghanistan

Department of State: \$288.2 million

(Reflects \$22.8 million decrease from FY 2009 (including requested FY 2009 supplemental funding))

The Budget will be used to continue to improve and expand our counternarcotics effort in Afghanistan. With continued emphasis on building the Afghan government's capacity to manage drug control programs, the Department of State will support programs for crop control through

public information campaigns, province-based dissuasion against planting, and poppy elimination through pre-planting initiatives and provincial eradication of planted poppy, as well as drug control institution building which includes support for interdiction, public outreach, and demand reduction, including drug prevention and treatment programs. Funding in FY 2010 will emphasize the Good Performers Initiative and Counternarcotics Advisory Teams (CNAT) programs.

DEA International Enforcement

Department of Justice: \$410.3 million (Reflects \$21.9 million increase from FY 2009)

The major focus of DEA's International Enforcement program is the disruption or dismantlement of the most significant international drug and chemical trafficking organizations. To attack the vulnerabilities of major international drug and chemical trafficking organizations, DEA is working to strengthen partnerships with its international law enforcement counterparts worldwide. The FY 2010 budget provides 15 additional positions for DEA's narcoterrorism initiative coordinated by the Special Operations Division and funds additional financial investigations. These programs allow DEA to attack drug trafficking networks and the financial infrastructures that support terrorism.

Colombia

Department of State: \$237.8 million (Reflects \$4.7 million decrease from FY 2009)

The FY 2010 budget will continue to consolidate progress achieved under Plan Colombia while supporting the transition of additional counternarcotics programs to the Government of Colombia. Assistance will continue to support aviation programs that support eradication, interdiction, humanitarian, and high-value target operations, and allow the Colombian military and police the ability to operate in remote regions. Funding will also go toward enhancing the Colombian Government's ability to interdict drugs, particularly along the Pacific coast.

CBP Office of Air & Marine

Department of Homeland Security: \$455.2 million (Reflects \$20.0 million decrease from FY 2009)

CBP A&M P-3s are expected to meet or exceed flight hour commitments to Joint Inter-Agency Task Force South during FY 2010 and provide additional surveillance support along the northern border.

Federal Drug Control Spending by Function

FY 2008 - FY 2010

(Budget Authority in Millions)

-	FY 2008	FY 2009	FY 2010	09-1 Dollars	0 Change
Function	Final	Enacted	Request	Dollars	Percent
Treatment	3,255.2	3,415.9	3,566.0	150.2	4.4%
Percent	24.5%	23.0%	23.7%	1 70.2	4.470
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Prevention	1,750.4	1,791.4	1,601.6	-189.8	-10.6%
Percent	13.2%	12.1%	10.6%		
Domestic Law Enforcement	3,544.1	3,653.9	3,737.2	83.3	2.3%
Percent	26.7%	24.6%	24.8%		
Interdiction	2,901.4	3,836.2	4,004.1	167.9	4.4%
Percent	21.9%	25.8%	26.6%		
International	1,824.6	2,147.5	2,160.2	12.7	0.6%
Percent	13.7%	14.5%	14.3%		
Total	\$13,275.8	\$14,844.7	\$15,069.1	224.3	1.5%
Supply/Demand Split					
Demand Reduction	5,005.6	5,207.3	5,167.7	-39.6	-0.8%
Percent	37.7%	35.1%	34.4%		
Supply Reduction	8,270.1	9,637.5	9,901.4	263.9	2.7%
Percent	62.3%	64.9%	65.6%		
Total	\$13,275.8	\$14,844.7	\$15,069.1	224.3	1.5%

Note: Detail may not add due to rounding.

Federal Drug Control Spending by Agency

FY 2008 -FY 2010

(Budget Authority in Millions)

	FY 2008	FY 2009	FY 2010
	Final	Enacted	Request
Department of Defense	1,242.7	1,425.9	1,383.6
Department of Education	429.8	431.7	238.6
Department of Health and Human Services			
Centers of Medicare and Medicaid Services	170.0	220.0	240.0
Substance Abuse and Mental Health Services Administration	2,445.8	2,494.1	2,538.9
National Institutes of Health - National Institute on Drug Abuse	1,006.0	1,032.8	1,045.4
Indian Health Service	<u>87.5</u>	<u>93.6</u>	<u>98.8</u>
Total HHS	3,709.3	3,840.4	3,923.1
Department of Homeland Security			
Customs and Border Protection	1,544.7	2,101.0	2,103.5
Immigration and Customs Enforcement	397.9	427.7	455.6
United States Coast Guard	989.5	1,202.4	1,253.5
Office of Counternarcotics Enforcement	2.7	<u>3.7</u>	<u>3.9</u>
Total DHS	2,934.8	3,734.8	3,816.5
Department of the Interior			
Bureau of Indian Affairs	6.3	6.3	8.3
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Department of Justice Bureau of Prisons	67.2	79.2	80.8
Drug Enforcement Administration	2,126.7	2,183.5	2,266.5
Organized Crime Drug Enforcement Task Force Program	497.2	515.0	537.5
Office of Justice Programs	229.3	235.5	278.0
National Drug Intelligence Center	0.0	0.0	44.0
Total Justice	2,921.1	3,013.2	3,206.8
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Office of National Drug Control Policy Counterdrug Technology Assessment Center	1.0	3.0	1.0
High Intensity Drug Trafficking Areas	230.0	234.0	220.0
Other Federal Drug Control Programs	164.3	174.7	174.0
Salaries and Expenses	26.4	27.2	27.6
Total ONDCP	421.7	$\frac{27.2}{438.9}$	$\frac{27.6}{422.6}$
Small Business Administration	1.0	1.0	1.0
Department of State			
Bureau of International Narcotics and Law Enforcement Affairs	791.5	1,095.5	1,190.5
United States Agency for International Development	<u>334.2</u>	<u>357.5</u>	<u>365.1</u>
Total State	1,125.7	1,453.0	1,555.6
Department of Transportation			
National Highway Traffic Safety Administration	2.7	2.7	2.7
Department of the Treasury			
Internal Revenue Service	57.3	59.2	60.3
Department of Veterans Affairs			
Veterans Health Administration	423.3	437.5	450.0
Total	\$13,275.8	\$14,844.7	\$15,069.1

Note: Detail may not add due to rounding.